

1 Q. Please state your name and business
2 address?

3 A. My name is Kathleen L. Stockton. My
4 business address is 472 West Washington Street, Boise,
5 Idaho.

6 Q. By whom are you employed and in what
7 capacity?

8 A. I am employed as an Auditor by the Idaho
9 Public Utilities Commission.

10 Q. Please describe your educational background
11 and professional experience.

12 A. I received my B.B.A. degree majoring in
13 Accounting from Boise State University in December
14 1992. Following graduation I was employed by the Idaho
15 State Tax Commission as a Tax Enforcement Technician.
16 In my capacity as a Tax Enforcement Technician, I
17 performed desk audits on individual state income tax
18 returns. I was promoted to Tax Auditor, and after
19 meeting the underfill requirements, was promoted to
20 Senior Tax Auditor. In my capacity as an auditor, I
21 performed audits on Special Fuel and Motor Fuel Tax
22 returns, International Fuels Tax Agreement Returns and
23 Special Fuel User tax returns. I accepted employment
24 with the Idaho Public Utilities Commission (IPUC;

25

1 Staff) in July of 1995. I attended the National
2 Association of Regulated Utilities Commissioners Annual
3 Regulatory Studies program at Michigan State University
4 in the summer of 1996.

5 Q. What is the purpose of your testimony?

6 A. I will be presenting the Staff's
7 recommendation, as well as the Staff's calculation of
8 the actual deferral balance as of June 30, 2001.

9 Q. Have you prepared an exhibit?

10 A. Yes, I have prepared Staff Exhibit No. 102,
11 which is the Staff Calculation of the actual deferral
12 balance as of June 30, 2001.

13 Q. Would you please summarize your testimony?

14 A. My testimony will present the Staff
15 recommendations for this Application. I address the
16 concerns of the financial community. I also discuss
17 the Staff proposal for the calculation of interest on
18 the deferral balance, with the Staff calculation shown
19 on Staff Exhibit No. 102. Staff Exhibit No. 102 also
20 calculates the deferral balance with the Centralia
21 credit not being subject to the 90/10 sharing. I
22 address Staff's recommendation in regard to the
23 Company's Gross-Up Calculation for Equity Return and
24 for Miscellaneous Revenue related expenses. I also

25

1 address the prudence of the purchased power expenses.
2 I address the accounting treatment of the PGE credit,
3 Northeast CT Emissions Expense, and the buy-back
4 expenses in the PCA mechanism.

5 Q. Please summarize Staff's recommendation in
6 this case.

7 A. Staff recommends that the filing be
8 accepted by the Commission with the following
9 recommendations and modifications.

10 1. The percent to be recovered will be as
11 proposed by the Company, i.e. 19.4% (approximately
12 14.7% plus continuation of the existing 4.8%
13 surcharge).

14 2. The time period for recovery will be 27
15 months, with a review by the Commission Staff after 12
16 and 24 months of recovery. At that time, an adjustment
17 to the surcharge percentage may be made to match the
18 recovery to the actual deferral balance.

19 3. Remove the Company's Gross-Up
20 Calculation for Equity Return and for Miscellaneous
21 Revenue related expenses.

22 4. Apply simple interest to the deferral
23 balance rather than compound interest, using an end of
24 month balance rather than the average monthly balance
25

1 as the amount to calculate interest on.

2 Q. Did you perform an audit as part of your
3 investigation of this filing?

4 A. I performed a limited audit of the filing.
5 Specifically I audited the actual amounts in the
6 deferral balance, as well as the known and measurable
7 items in the projection. The audit revealed no
8 irregularities or inconsistencies.

9 Q. Does Staff believe its recommendation will
10 satisfy concerns of the financial community?

11 A. Yes. Moody's comments on the Company's
12 filing stated, "Moody's believes that regulatory
13 support for the surcharges requested would go a long
14 way toward helping stabilize credit quality . . .
15 Moody's also notes that regulatory support would
16 improve Avista's ability to access both debt and equity
17 capital at a reasonable cost." Staff believes its
18 recommendation provides this regulatory support.

19 **Interest**

20 Q. What is the Staff recommendation regarding
21 the interest calculation on the deferral balance?

22 A. Staff recommends that the Company calculate
23 interest on the deferral balance using simple interest,
24 computed on the balance at the end of the month. In
25

1 its Application, the Company has calculated interest on
2 the deferral balance using compound interest
3 calculations - in other words they are calculating
4 interest on the principal amount of the deferral
5 balance, as well as interest that was accrued in the
6 previous month(s). The Company is also using the
7 average monthly balance for calculating interest.
8 Staff recommends that the Company receive or pay
9 (depending on whether the balancing account is in the
10 surcharge or rebate direction) interest on only the
11 deferred expenditures before interest. Staff further
12 recommends that the Company use the end of the month
13 balance to calculate the interest.

14 In the Commission's recent Order No. 28775
15 modifying the Company's PCA methodology, the Commission
16 states: "As agreed to by the Company and Staff,
17 monthly accumulation in the PCA deferral account
18 (including unamortized balances of future rebates and
19 surcharges) will accrue interest at the same rate as
20 the Commission approved interest rate on deposits."

21 Staff interprets the "monthly accumulation
22 in the PCA deferral account" to be the power costs that
23 have been deferred, not including any interest
24 previously calculated on the power cost expenditures.

25

1 The Company's newly modified PCA mechanism has been
2 modeled largely after Idaho Power's PCA mechanism. In
3 Idaho Power's PCA mechanism, simple interest is applied
4 to power supply costs in the deferral account, using
5 the end of month balance. Staff contends that this
6 method is the correct approach for applying interest
7 charges to the deferral balance.

8 Q. What is the financial impact of Staff's
9 recommendation to the actual amount of the PCA deferral
10 balance on June 30, 2001?

11 A. The impact of applying simple interest on
12 the ending monthly balance is shown in Staff Exhibit
13 No. 102. The difference between the Company's method
14 and the Staff's method is \$69,547 as shown on line 30.

15 **Centralia Credit**

16 Q. Have you made an adjustment to the ending
17 balance due to the Centralia credit not being subject
18 to the 90/10 sharing?

19 A. Yes. Staff and the Company have agreed
20 that the Centralia credit will not be subject to the
21 90/10 sharing mechanism in the PCA. Staff Exhibit No.
22 102 is calculated so that the Centralia credit is not
23 subject to sharing. The impact of this is \$140,900 and
24 is shown on Line 31.

25

1 Q. What is the difference between the Total
2 Power Cost Deferral as calculated by Staff and the
3 Company?

4 A. The difference is \$210,447 as shown on line
5 33 of Staff Exhibit No. 102. The Company calculates
6 the June 30, 2001 deferral balance to be \$30,067,057;
7 and Staff calculates the deferral balance on June 30,
8 2001 to be \$29,796,610 (Staff Exhibit 102, lines 32 and
9 26).

10 **Gross-Up Calculation**

11 Q. Please explain the issue of Gross-Up
12 Calculation for Equity Return and for Miscellaneous
13 Revenue related expenses.

14 A. The Company makes an adjustment for
15 "revenue sensitive expenses, such as Commission Fees
16 and Uncollectible Expense". They also make an income
17 tax gross-up adjustment for "equity return deferrals
18 associated with the Company's small generation
19 projects, plus the Coyote Springs II Project (Falkner
20 Direct, page 4, lines 23 and 24; and page 5, lines 1
21 and 2).

22 The scope of the PCA is to address power
23 supply expenses. The PCA is narrow in scope, and not
24 designed to capture items other than power supply
25

1 costs. Including a gross-up for the equity component of
2 capital expenditures and miscellaneous revenue items is
3 outside the scope of the PCA mechanism. These items
4 are better handled in a separate proceeding such as a
5 general rate case. Therefore, I recommend they not be
6 considered in this PCA filing.

7 **Prudency Review**

8 Q. Have you performed a prudency review of the
9 power supply expenses included in the actual amounts in
10 the PCA filing?

11 A. Yes, I performed a limited prudency review.
12 My review was limited in scope to the months of January
13 through June 2001. Given the time constraints, I was
14 not able to look at all transactions included in the
15 Purchased Power account (FERC 555) and the Power Sales
16 account (FERC 447). Specifically I looked at the
17 price of the transaction when executed and compared
18 that price to other relevant purchase/sale prices (Mid-
19 Columbia index and COB futures) available at the time.

20 If the transaction price was competitive with other
21 alternatives based on information available at that
22 time, then it was deemed reasonable to include it in
23 the PCA. Based on my review of a sampling of
24 purchase/sale transactions, I conclude that purchases
25

1 and sales transactions appear reasonable at the time
2 they were entered into. Staff witness Hessing
3 addresses the prudence in reference to the need for the
4 resources to meet load or expected load.

5 Q. Did you have any adjustments to the actual
6 amounts in the Application?

7 A. No. The actual amounts included in the
8 Application are correctly recorded in the PCA accounts
9 and appear reasonable at the time of the transactions.

10 **PGE Credit**

11 Q. How is the PGE Credit being handled in the
12 current PCA Application?

13 A. The PGE credit recognizes continued 18-year
14 amortization from the monetization of a contract Avista
15 had with Portland General Electric in the last rate
16 case. A line item in the PCA mechanism recognizes this
17 credit by reducing a surcharge or increasing a rebate.

18 The Company has proposed to accelerate the
19 amortization from 18 years to fifteen months in order
20 to offset the current impact of low water and high
21 market prices. Staff agrees with the Company. The
22 accelerated amortization of the PGE credit directly
23 benefits the customers as the amount of the surcharge
24 is lessened and the length of the surcharge is

25

1 shortened by its inclusion in this PCA filing. Staff
2 recognizes that accelerating the PGE amortization will
3 eliminate PGE revenue in later years. However, Staff
4 believes that the tradeoff is reasonable given the
5 magnitude of the current and projected power supply
6 deferrals.

7 **Northeast CT Emissions Expense**

8 Q. What amounts are included the Company's
9 application pertaining to the Northeast Combustion
10 turbine Emissions expense?

11 A. The Company has incurred, as of June 31,
12 2001 at a total Company level, \$1,335,365 in Northeast
13 CT Emissions expenses. The amount allocated to the
14 Idaho jurisdiction and included in the PCA deferral
15 balance is \$443,074, before the 90/10 sharing. Staff
16 agrees with the Company that these expenses are
17 properly included in the PCA. These expenses benefit
18 the customers by reducing the net power costs. Staff
19 recommends approval of these expenses in the PCA. They
20 are included in the Company's Application, subject to
21 the 90/10 sharing provision.

22 The Company has included a line item in the
23 PCA worksheet for the expenses that make up the
24 Northeast CT Emissions expense. These expenses break
25

1 down into the following categories and corresponding
2 amounts:

3 Mitigation Fee - \$348,225

4 Offset Program - \$778,350

5 Environmental Compliance Advice - \$13,416

6 Turbine Lease and Maintenance - \$195,374

7 **Buy-Back Programs**

8 Q. Please explain the accounting procedures
9 for buy-back programs.

10 A. There are three buy-back programs approved
11 by the Idaho Public Utilities Commission. There is one
12 for industrial customers, Rule 26 - Buy-Back of
13 Customer Power, approved in Case No. AVU-E-00-10, Order
14 No. 28595; one for irrigation customers, Tariff 70-R,
15 Buy-Back of Customer Power - Pumping Services, approved
16 in Case No. AVU-E-01-4; and the All Customer Buy-Back
17 program, Tariff Schedule 92 - All Customer Electric
18 Energy Buy-Back program, approved in Case No. AVU-E-01-
19 6, Order No. 28757. The individual Orders specify the
20 accounting treatment for the costs of these three
21 programs.

22 Q. What is the accounting treatment for Rule
23 26 - Buy-Back of Customer Power (Industrial Buy-Back
24 program)?

1 A. The Industrial Buy-Back program is tracked
2 in a separate sub-account in FERC Account 555 -
3 Purchased Power. Account 555 is included in the PCA
4 calculations. The actual amounts included in the PCA
5 Application have been audited and were found to be
6 correct as presented in the Application.

7 Q. What is the accounting treatment for Tariff
8 70-R, Buy-Back of Customer Power - Pumping Services
9 (Irrigation Buy-Back program)?

10 A. Irrigation Buy-Back program costs and
11 benefits are to be recorded in Account 555. Order No.
12 28698 states that "The Commission also finds that the
13 Company shall record the costs and benefits of this
14 Program in Account 555. Further, in order to monitor
15 these costs and benefits the Company shall establish
16 sub-accounts to specifically track the results of this
17 Program. The PCA filing should also include a separate
18 line to identify these costs."

19 The Order also states "Avista states that
20 participating irrigation customers' reduced energy
21 usage will be calculated by subtracting a customer's
22 total energy usage from May through September 2001 from
23 their annual average energy usage during these same
24 months from the preceding five years. If a customer
25

1 does not have five years of prior billing history
2 Avista will use the billing history that is available.

3 The Company states that verification of energy savings
4 will occur after October 31, 2001."

5 These costs have yet to be calculated.
6 Staff will revisit the accounting for this buy-back
7 program in its proposed annual review. At that time,
8 Staff proposes that the Company maintain separate sub-
9 accounts and show a separate line item for this
10 particular buy-back program. In Order No. 28698, Staff
11 also stated, "that it would conduct a prudency review
12 of the costs resulting from this program at its
13 conclusion."

14 Since the payments to the customers in this
15 program have not been made, they are not included in
16 the actual amounts in this filing. They will be
17 included by the time the proposed annual review takes
18 place. At that time a determination of the appropriate
19 amounts to be included in the PCA will take place.

20 Q. What is the accounting treatment for Tariff
21 Schedule 92 - All Customer Electric Energy Buy-Back
22 Program (All Customer Buy-Back)?

23 A. Order No. 28757, in the Commission
24 Findings, states, "We find the reporting requirements
25

1 recommended by Staff in its comments to be reasonable,
2 i.e., separate subaccount for tracking costs associated
3 with Tariff Schedule 92, monthly reporting and final
4 accounting." With respect to lost revenue, the Order
5 further states, "In our interlocutory order in this
6 case, we made a preliminary finding that the Company's
7 proposed accounting treatment (excepting lost revenue)
8 and method for recovery of amounts paid/credited to
9 customers and related program expense was reasonable.
10 We continue in that belief. Regarding lost revenue, we
11 note that the parties appear to be making progress in
12 establishing an acceptable lost revenue recovery
13 methodology. We encourage the parties to continue
14 working in this regard and to present an acceptable
15 lost revenue recovery methodology prior to any request
16 for Schedule 92 program cost recovery."

17 The PCA methodology approved by the
18 Commission incorporates a retail load growth
19 adjustment. To the extent the buyback programs reduce
20 load growth or cause negative growth overall, the
21 adjustment is reduced. This is the only way that the
22 Company in this filing addresses the issue of lost
23 revenue. Staff finds the Company's treatment of lost
24 revenue acceptable in this case. The appropriate
25

1 amounts for the All Customer Buy-Back program have been
2 included in the PCA Application as a separate line item
3 and have been reviewed by Staff.

4 Q. Does this conclude your testimony?

5 A. Yes, it does.

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25